

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

ERIC LEE HERSHBERGER,

Plaintiff,

vs.

CAROLYN W. COLVIN, Acting

Commissioner of Social Security,

Defendant.

No. 14-cv-03087-JPH

ORDER GRANTING  
DEFENDANT'S MOTION FOR  
SUMMARY JUDGMENT

BEFORE THE COURT are cross-motions for summary judgment. ECF No. 14, 16. Plaintiff timely filed a reply. ECF No. 17. The parties have consented to proceed before a magistrate judge. ECF No. 6. After reviewing the administrative record and the parties' briefs, the court **grants** defendant's motion for summary judgment, **ECF No. 16**.

**JURISDICTION**

July 12, 2010 plaintiff protectively applied for supplemental security income (SSI) benefits and disability insurance benefits (DIB). He alleged onset (as amended) also beginning July 12, 2010 (Tr. 49, 165-70). Benefits were denied initially and on reconsideration (Tr. 93-96, 99-103). ALJ Mary Gallagher Dilley held a hearing October 12, 2010 (Tr. 45-80) and issued an unfavorable decision November 29, 2010 (Tr. 23-36). The Appeals Council denied review May 8, 2014

1 (Tr. 1-6). The matter is now before the Court pursuant to 42 U.S.C. § 405(g).  
2 Plaintiff filed this action for judicial review June 24, 2014. ECF No. 1, 4.

### 3 **STATEMENT OF FACTS**

4 The facts have been presented in the administrative hearing transcript, the  
5 ALJ's decision and the briefs of the parties. They are only briefly summarized as  
6 necessary to explain the court's decision.

7 Plaintiff was 38 years old at onset and 42 at the hearing. He earned a GED  
8 and has worked as a process server, semi- truck cleaner, oil derrick worker, casino  
9 manager and surveillance system monitor. He alleges disability due to "severe  
10 shoulder, neck and head pain, depression, memory loss and severe nausea." (Tr.  
11 49, 51, 54-73, 75-76, 198).

### 12 **SEQUENTIAL EVALUATION PROCESS**

13 The Social Security Act (the Act) defines disability as the "inability to  
14 engage in any substantial gainful activity by reason of any medically determinable  
15 physical or mental impairment which can be expected to result in death or which  
16 has lasted or can be expected to last for a continuous period of not less than twelve  
17 months." 42 U.S.C. §§ 423 (d)(1)(A), 1382c(a)(3)(A). The Act also provides that a  
18 plaintiff shall be determined to be under a disability only if any impairments are of  
19 such severity that a plaintiff is not only unable to do previous work but cannot,  
20 considering plaintiff's age, education and work experiences, engage in any other  
21 substantial gainful work which exists in the national economy. 42 U.S.C. §§ 423  
22 (d)(2)(A), 1382c(a)(3)(B). Thus, the definition of disability consists of both  
23 medical and vocational components. *Edlund v. Massanari*, 253 F.3d 1152, 1156  
24 (9<sup>th</sup> Cir. 2001).

25 The Commissioner has established a five-step sequential evaluation process  
26 or determining whether a person is disabled. 20 C.F.R. §§ 404.1520, 416.920. Step  
27 one determines if the person is engaged in substantial gainful activities. If so,

1 benefits are denied. 20 C.F.R. §§ 404.1520(a)(4)(i), 416.920(a)(4)(i). If not, the  
2 decision maker proceeds to step two, which determines whether plaintiff has a  
3 medically severe impairment or combination of impairments. 20 C.F.R. §§  
4 404.1520(a)(4)(ii), 416.920(a)(4)(ii). If plaintiff does not have a severe  
impairment or combination of impairments, the disability claim is denied.

5 If the impairment is severe, the evaluation proceeds to the third step, which  
6 compares plaintiff's impairment with a number of listed impairments  
7 acknowledged by the Commissioner to be so severe as to preclude substantial  
8 gainful activity. 20 C.F.R. §§ 404.1520(a)(4)(iii), 416.920(a)(4)(iii); 20 C.F.R.  
9 §404 Subpt. P App. 1. If the impairment meets or equals one of the listed  
10 impairments, plaintiff is conclusively presumed to be disabled. If the impairment is  
11 not one conclusively presumed to be disabling, the evaluation proceeds to the  
12 fourth step, which determines whether the impairment prevents plaintiff from  
13 performing work which was performed in the past. If a plaintiff is able to perform  
14 previous work, that plaintiff is deemed not disabled. 20 C.F.R. §§  
15 404.1520(a)(4)(iv), 416.920(a)(4)(iv). At this step, plaintiff's residual capacity  
(RFC) is considered. If plaintiff cannot perform past relevant work, the fifth and  
16 final step in the process determines whether plaintiff is able to perform other work  
17 in the national economy in view of plaintiff's residual functional capacity, age,  
18 education and past work experience. 20 C.F.R. §§ 404.1520(a)(4)(v),  
19 416.920(a)(4)(v); *Bowen v. Yuckert*, 482 U.S. 137 (1987).

20 The initial burden of proof rests upon plaintiff to establish a *prima facie* case  
21 of entitlement to disability benefits. *Rhinehart v. Finch*, 438 F.2d 920, 921 (9<sup>th</sup> Cir.  
22 1971); *Meanel v. Apfel*, 172 F.3d 1111, 1113 (9<sup>th</sup> Cir. 1999). The initial burden is  
23 met once plaintiff establishes that a physical or mental impairment prevents the  
24 performance of previous work. The burden then shifts, at step five, to the  
25 Commissioner to show that (1) plaintiff can perform other substantial gainful

1 activity and (2) a “significant number of jobs exist in the national economy” which  
 2 plaintiff can perform. *Kail v. Heckler*, 722 F.2d 1496, 1498 (9<sup>th</sup> Cir. 1984).

### STANDARD OF REVIEW

3 Congress has provided a limited scope of judicial review of a  
 4 Commissioner’s decision. 42 U.S.C. § 405(g). A Court must uphold the  
 5 Commissioner’s decision, made through an ALJ, when the determination is not  
 6 based on legal error and is supported by substantial evidence. *See Jones v. Heckler*,  
 7 760 F.2d 993, 995 (9<sup>th</sup> Cir. 1985); *Tackett v. Apfel*, 180 F.3d 1094, 1097 (9<sup>th</sup> Cir.  
 8 1999). “The [Commissioner’s] determination that a plaintiff is not disabled will be  
 9 upheld if the findings of fact are supported by substantial evidence.” *Delgado v.*  
 10 *Heckler*, 722 F.2d 570, 572 (9<sup>th</sup> Cir. 1983) (citing 42 U.S.C. § 405(g)). Substantial  
 11 evidence is more than a mere scintilla, *Sorenson v. Weinberger*, 514 F.2d 1112,  
 12 1119 n. 10 (9<sup>th</sup> Cir. 1975), but less than a preponderance. *McAllister v. Sullivan*,  
 13 888 F.2d 599, 601-02 (9<sup>th</sup> Cir. 1989). Substantial evidence “means such evidence  
 14 as a reasonable mind might accept as adequate to support a conclusion.”  
 15 *Richardson v. Perales*, 402 U.S. 389, 401 (1971)(citations omitted). “[S]uch  
 16 inferences and conclusions as the [Commissioner] may reasonably draw from the  
 17 evidence” will also be upheld. *Mark v. Celebreeze*, 348 F.2d 289, 293 (9<sup>th</sup> Cir.  
 18 1965). On review, the Court considers the record as a whole, not just the evidence  
 19 supporting the decision of the Commissioner. *Weetman v. Sullivan*, 877 F.2d 20,  
 22 (9<sup>th</sup> Cir. 1989) (quoting *Kornock v. Harris*, 648 F.2d 525, 526 (9<sup>th</sup> Cir. 1980)).

It is the role of the trier of fact, not this Court, to resolve conflicts in  
 evidence. *Richardson*, 402 U.S. at 400. If evidence supports more than one rational  
 interpretation, the Court may not substitute its judgment for that of the  
 Commissioner. *Tackett*, 180 F.3d at 1097; *Allen v. Heckler*, 749 F.2d 577, 579 (9<sup>th</sup>  
 Cir. 1984). Nevertheless, a decision supported by substantial evidence will still be  
 set aside if the proper legal standards were not applied in weighing the evidence

1 and making the decision. *Browner v. Secretary of Health and Human Services*, 839  
2 F.2d 432, 433 (9<sup>th</sup> Cir. 1987). Thus, if there is substantial evidence to support the  
3 administrative findings, or if there is conflicting evidence that will support a  
4 finding of either disability or nondisability, the finding of the Commissioner is  
conclusive. *Sprague v. Bowen*, 812 F.2d 1226, 1229-1230 (9<sup>th</sup> Cir. 1987).

### ALJ'S FINDINGS

5 ALJ Dilley found plaintiff was insured through December 31, 2013 (Tr. 23,  
6 25). At step one, the ALJ found he did not work at SGA levels after onset on July  
7 12, 2010 (Tr. 25). At steps two and three, she found he suffers from headaches,  
8 cervical spine dysfunction and depressive disorder, impairments that are severe but  
9 do not meet or medically equal a listed impairment (Tr. 25-26). The ALJ found  
10 plaintiff less than fully credible (Tr. 29), a finding he does not challenge on  
11 appeal. She found he can perform a range of sedentary work (Tr. 28). At step four,  
12 relying on a vocational expert's testimony, the ALJ found he is unable to perform  
any past relevant work (Tr. 35). At step five, the ALJ found there are other jobs he  
can perform, such as semiconductor bonder and table worker (Tr. 35). The ALJ  
concluded plaintiff was not disabled (Tr. 36).

### ISSUES

13 Plaintiff alleges the ALJ improperly weighed the medical evidence and  
14 failed to meet her burden at step five. ECF No. 14 at 12-20. The Commissioner  
15 responds that because the ALJ's decision is free of harmful error and supported by  
16 substantial evidence, the Court should affirm. ECF No. 16 at 2-3.

### DISCUSSION

#### A. Credibility

17 Plaintiff alleges the ALJ failed to properly credit the opinions of treating and  
18 examining sources, particularly those of Drs. Powell, Hodapp and Dougherty. ECF  
19 No. 14 at 12-18. The Commissioner responds that the ALJ properly weighed the

1 medical evidence. ECF No. 16 at 7.

2 When presented with conflicting medical opinions, the ALJ must determine  
3 credibility and resolve the conflict. *Batson v. Comm'r of Soc. Sec. Admin.*, 359  
4 F.3d 1190, 1195 (9<sup>th</sup> Cir. 2004)(citation omitted). Plaintiff does not challenge the  
5 ALJ's credibility assessment, making it a verity on appeal. *Carmickle v. Comm'r of*  
6 *Soc. Sec. Admin.*, 533 F.3d 1155, 1161 n. 2 (9<sup>th</sup> Cir. 2008). He does, however,  
7 challenge the ALJ's assessment of conflicting medical evidence. The court  
8 addresses credibility because the ALJ considered it when she weighed the  
9 conflicting medical opinions and other evidence.

10 The ALJ notes there is evidence plaintiff exaggerated his symptoms during  
11 an evaluation related to his worker's compensation claim. Dr. Devita observed  
12 when he was not directly evaluating plaintiff's shoulders and neck, the range of  
13 motion in these areas was "markedly increased" compared to when he performed  
14 direct testing. On another occasion plaintiff exhibited such "overwhelming pain  
15 behavior" that it suggested "conscious manipulation," and there is evidence  
16 physical symptoms are used for secondary gain. The latter refers to obtaining pain  
17 medication but not taking it, and taking other pain medication which was not  
18 prescribed, as evidenced by UA testing (Tr. 30, 311, 321-23, 762, 772); *see also*  
19 Tr. 267, 298 (significant pain behavior observed by two treating sources in March  
2009, before onset).

20 The ALJ points out physical exam findings are inconsistent with claimed  
21 limitations. As an example, despite claims of spending a significant amount of time  
22 in bed due to pain, exams show normal motor strength and no atrophy, before and  
23 throughout the relevant period. If plaintiff spent a significant amount of time in bed  
24 for more than two years as alleged, one would indeed expect observable muscle  
25 deconditioning (Tr. 30) (*see e.g.*, Tr. 278, 282, 298, 311). Normal range of motion  
26 has been seen (Tr. 338, June 2010). Plaintiff was terminated from group therapy

1 for non-attendance (Tr. 694, 697-99, 701, 707). In July 2012 plaintiff said he was  
2 working on cars over the weekend (Tr. 880, 883). The ALJ's credibility assessment  
is fully supported.

3 *B. Physical limitations*

4 Dr. Hodapp

5 Julie Hoddap, M.D., examined and evaluated plaintiff at the Virginia Mason  
6 Clinic in March 2009 and October 2011 for neck and upper extremity pain  
[Michael Elliott, M.D., a neurologist also examined plaintiff at the same clinic.] In  
7 October 2011 she opined plaintiff was probably unable to work given the severity  
of his current symptoms; however, she indicated it was "difficult" to evaluate  
8 plaintiff's physical capacity because she had only seen him twice. She suggested  
9 plaintiff undergo an occupational therapy physical capacity evaluation.

10 She reviewed some records. Her exam was limited by plaintiff's pain. She  
notes generalized weakness and deconditioning. Dr. Hoddap suggested several  
11 conservative treatments, including pool therapy, acupuncture and adding a  
migraine prevention medication (Tr. 288-90, 737-40).

12 The record supports the ALJ's specific and legitimate reasons for not  
13 crediting Dr. Hoddap's opinion plaintiff was unable to work. The ALJ gave the  
October and November 2011 opinions little weight because the doctor had only  
14 seen plaintiff twice. She specifically recommended an occupational physical  
15 capacities evaluation. She indicated her opinion was "not based on available  
16 imaging and testing thus far," was an estimate only, and based on "observation in  
clinic visits only" (Tr. 33, 740, 787, 789).

17 An ALJ need not give controlling weight to the opinion of a treating  
18 physician [assuming for the sake of argument Dr. Hoddap is a treating doctor].  
19 "Although a treating physician's opinion is generally afforded the greatest weight  
in disability cases, it is not binding on the ALJ with respect to the existence of an



1 impairment or the ultimate determination of disability.” *Batson v. Comm’r of Soc.*  
2 *Sec. Admin.*, 359 F.3d 1190, 1195 (9<sup>th</sup> Cir. 2004), citing *Tonapetyan v. Halter*, 242  
3 F.3d 1144, 1149 (9<sup>th</sup> Cir. 2001). “The ALJ may disregard the treating physician’s  
4 opinion whether or not that opinion is contradicted.” *Batson*, 359 F.3d at 1195,  
5 citing *Magallanes v. Bowen*, 881 F.2d 747, 751 (9<sup>th</sup> Cir. 1989). An ALJ may reject  
any opinion that is brief, conclusory, and inadequately supported by clinical  
findings. *Bayliss v. Barnhart*, 427 F. 3d 1211, 1216 (9<sup>th</sup> Cir. 2005).

6 The ALJ properly discredited this contradicted opinion in part because Dr.  
7 Hoddap expressly admittedly she felt further testing was needed to accurately  
8 assess plaintiff’s RFC. In the Court’s view this alone is a specific and legitimate  
9 reason to give the opinion less credit. Plaintiff’s reply alleges the Commissioner  
10 fails to address his contention the ALJ erred when she cited the lack of assessed  
specific work limitations as a reason to reject the opinion. ECF No. 17 at 7,  
11 referring to his opening brief, ECF No. 14 at 15-17. For the previously cited reason  
any error is clearly harmless. This represents the type of credibility determination  
12 charged to the ALJ which may not be disturbed on appeal where, as here, the  
evidence reasonably supports the ALJ’s decision. *Stubbs-Danielson v. Astrue*, 539  
13 F.3d 1169, 1174 (9<sup>th</sup> Cir. 2008 ), citing *Batson*, 359 F.3d at 1195-96.

14 Dr. Powell

15 William Powell, D.O., treated plaintiff regularly with osteopathic  
manipulations throughout the relevant period (Tr. 26, 337, 502-673). The ALJ  
16 points out that in December 2010, Dr. Powell began prescribing Percoset, a  
combination of oxycodone and acetaminophen. This was in addition to the  
17 Methocarbamol, Trazodone and Tramadol already prescribed (Tr. 26, citing Ex.  
18 18F/8). Within a few weeks, Dr. Powell also prescribed MS Contin (morphine)  
19 (Tr. 26, 595, 597). About two months later Dr. Powell added Neurontin three times  
daily for pain, and gradually increased the prescribed dose to four times a day (Tr.



1 640-46, 652, 654, 658, 660, 662). He also prescribed an injectable pain reliever for  
2 exacerbations and Valium for nausea (Tr. 768, 770, 810, 816, 818, 820, 822, 824,  
826, 828, 830, 832, 836, 838, 840, 842, 848, 850, 852, 854, 856, 858, 861, 863.)

3 At times Dr. Powell has opined plaintiff was unable to participate in work  
4 activity, as the Commissioner acknowledges. ECF No. 16 at 11, citing Tr. 33, 567,  
5 570, 666, 729. The ALJ rejected this contradicted opinion as inconsistent with  
6 Powell's own treatment notes that showed largely normal exams, and with other  
7 substantial evidence, including other examining doctors' findings. And Powell  
8 conceded he found no definitive cause for plaintiff's complaints (Tr. 567, 585).  
9 The ALJ concluded Powell's opinion must be based in part on plaintiff's unreliable  
self-report, given the lack of objective findings to support the dire limitations  
assessed (Tr. 30, 33-34, 284, 286, 338, 405, 420, 440, 503, 535-36, 567, 557, 676,  
869, 875, 881, 886, 888, 892).

10 Plaintiff points to records by Dr. Powell showing the dates plaintiff was  
11 noted to be depressed, lethargic, or unkempt and the "many times abnormal  
12 findings" are indicated. ECF No. 17 at 2-5. The Court notes much of the cited  
evidence refers to conditions within plaintiff's control.

13 The findings of other examining doctors findings differ from Dr. Powell's.  
14 The ALJ notes Richard Dickson, M.D, a neurologist who examined plaintiff on  
15 May 24, 2011, opined a cervical spine MRI looked "fine"; there were "minor disk  
16 bulges, but nothing very severe." He opined no further neurologic workup was  
17 needed (Tr. 25, 407). The ALJ points out a CT head scan reviewed by treating Dr.  
18 Ricardo Rois, M.D., in May 2010 - two months before onset - was completely  
19 unremarkable (Tr. 26, 534). Nerve testing was normal, although it was before  
onset. Plaintiff alleges the ALJ should not have relied on the opinions of Drs.  
Devita and Kopp because their one-time examination was before onset in July  
2010, ECF No. 17 at 3-4. As noted, the ALJ relied on other examining and treating

1 sources, as well as plaintiff's diminished credibility, when she weighed Dr.  
2 Powell's opinion.

3 The ALJ's reasons are specific, legitimate and supported by the record. An  
4 opinion may be rejected if it is unsupported by the evidence as a whole. *Batson v.*  
5 *Comm'r of Soc. Sec. Admin.*, 359 F.3d 1190, 1195 (9<sup>th</sup> Cir. 2004). An opinion  
6 based primarily on a claimant's properly discredited complaints may also properly  
7 be rejected. *Chaudry v. Astrue*, 688 F.3d 661, 671 (9<sup>th</sup> Cir. 2012).

8 *C. Mental limitations*

9 Roland Dougherty, Ph.D., examined plaintiff in January 2011 for complaints  
10 of head and neck pain, poor memory and depression. Plaintiff said he spent ninety  
11 percent of his time in bed due to pain. He denied ever having a substance abuse  
12 problem and even said an assessment showed he has no such problems (Tr. 339-  
13 50; 679). A July 2009 assessment shows a diagnosis of chemical dependency to  
14 alcohol (Tr. 324).

15 Plaintiff alleges the ALJ rejected Dr. Dougherty's opinion. He alleges the  
16 ALJ's failure to include Dougherty's diagnosis of cognitive disorder NOS at step  
17 two is error. ECF No. 14 at 18. The allegation is without merit.

18 The ALJ accepted Dougherty's assessed RFC limiting plaintiff to simple  
19 directions. Plaintiff fails to point to *any* limitations allegedly caused by cognitive  
20 disorder beyond those the ALJ included in her RFC. *See* ECF No. 17 at 7-8  
(repeating the same conclusory statement as in the opening brief that "the ALJ's  
RFC finding did not account for the claimant's cognitive disorder as assessed by  
Dr. Dougherty"). Even assuming that the ALJ erred in neglecting to list cognitive  
disorder at step two, any error was harmless. The decision reflects that the ALJ  
considered and incorporated the mental limitations established by the evidence  
when she assessed plaintiff's RFC, making any error at step two harmless. *See*  
*Lewis v. Astrue*, 498 F.3d 909, 911 (9<sup>th</sup> Cir. 2007)(any error in omitting bursitis at

1 step two was harmless where limitations imposed by the condition were considered  
2 at step four). The ALJ properly weighed this opinion.

3 *D. Step five*

4 Plaintiff alleges the ALJ failed to meet her burden at step five. ECF No. 14  
5 at 18-20. The Commissioner responds that the ALJ properly weighed all of the  
6 evidence when she determined plaintiff's RFC. ECF No. 16 at 17-21.

7 The Commissioner is correct.

8 The ALJ limited plaintiff to simple, routine tasks to account for periods of  
9 waning concentration, persistence and pace. An ALJ's assessment of a claimant  
10 adequately captures restrictions related to concentration, persistence, or pace where  
11 the assessment is consistent with restrictions identified in the medical testimony.  
12 *See Stubbs-Danielson v. Astrue*, 539 F.3d 1169, 1174 (9<sup>th</sup> Cir. 2008). A moderate  
13 limitation in concentration does not preclude employment. *See e.g., Batson v.*  
14 *Comm'r of Soc. Sec. Admin.*, 359 F.3d 1190, 1198 (9<sup>th</sup> Cir. 2004).

15 Plaintiff alleges the ALJ erred when she failed to limit him to brief,  
16 superficial contact with supervisors. ECF No. 17 at 9. The ALJ's assessed RFC  
17 includes a limitation to occasional and superficial contact with the public and with  
18 coworkers (Tr. 28), but does not include supervisors.

19 The VE identified the jobs of semiconductor bonder (DOT 726.685-066) and  
table worker (DOT 739.687-182) as jobs a person with plaintiff's RFC could  
perform (Tr. 36). Neither appears to require more than occasional and superficial  
contact with supervisors. See DOT 726.685-066 ("People : 8 N- not significant")  
and DOT 739.687-182 ("Examines squares (tiles) of felt-based linoleum material  
passing along on a conveyor and replaces missing and substandard tiles"). The  
occupation descriptions make no specific mention of co-worker or other  
interaction, suggesting that any contact is occasional, at most. The error therefore  
was inconsequential to the ALJ's final determination. *See Tommasetti v. Astrue*,

1 533 F.3d 1035,1038 (9<sup>th</sup> Cir. 2008 ).

2 **CONCLUSION**

3 After review the Court finds the ALJ's decision is supported by substantial  
4 evidence and free of harmful legal error.

5 **IT IS ORDERED:**

6 Defendant's motion for summary judgment, **ECF No. 16**, is **granted**.

7 Plaintiff's motion for summary judgment, ECF No. 14, is denied.

8 The District Executive is directed to file this Order, provide copies to  
9 counsel, enter judgment in favor of defendant, and **CLOSE** the file.

10 DATED this 3rd day of March, 2015.

11 *s/ James P. Hutton*

12 JAMES P. HUTTON  
13 UNITED STATES MAGISTRATE JUDGE  
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